THE COORDINATION OF ADMINISTRATOR OF SUB-DISTRICT TO SUPPORT THE EFFECTIVENESS OF DEVELOPMENT IN BORONUBAEN VILLAGE AT NORTHERN BIBOKI (2017)

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Abstract - Implementation of the National Development Activities in the State of the Republic of Indonesia is actually one of the efforts to realize the ideals of the nation that is the creation of prosperous and prosperous society welfare based on the Constitution (Pembukaan UUD 1945). The achievement of these ideals is implemented in a systematic and integrated in form of operational development in harmony with phenomenon and dynamics that occur in society life.

Coordinating mechanisms in implementation of development to continue to direct its activities towards the achievement of these development goals and reduce inefficiencies and destructive conflicts. Coordination is intended for the implementing the development the apparatus should accumulate all of human resources and other resources owned. Successful implementation of development depends on the ability of officials responsible for implementation of development to arrange various resources in achieving a goal.

The research method used is qualitative research, with qualitative data which means directly taken from research location used as actual data. From actual data obtained as data to support the process of writing in this study. The method used in data collection the author uses observation, documents and interviews. From the results of data analysis conducted by the authors pointed out that success of development in Boronubaen village still far from programmed by the central government entrusted directly to local government, this is not appropriate and lack of ability so that a constraint in implementation of development.

From the results of this study, it is suggested to the administrator of sub district to pay attention in implementation of development, especially in Boronubaen village. To cooperate with NGOs in paying attention to community development and appreciation regarding ability and economy that negatively affect the effectiveness of development implementation. Also to community, in order to maintain development that has been implemented because it is a shared responsibility.

Keyword "Coordination of administrator Sub-district, Village Development Effectiveness"

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I. INTRODUCTION

Implementation of the National Development Activities in the State of the Republic of Indonesia is actually one of the efforts to realize the ideals of the nation that is the creation of prosperous and prosperous society welfare (Constitution - UUD 1945). Achievement of these ideals is implemented in a systematic and integrated in the form of operational development in harmony with the phenomena and dynamics that occur in the life of the community. Successful implementation of development depends on how to manage and the selection of objectives to be achieved by using resources to achieve those objectives.

In order for the development process can be implemented in accordance with expected, and then one aspect considered coordination of the apparatus to implementation of coordination function in supporting success of village development. Coordination as one way to unite efforts of each person in charge of implementation of the development or existing work units in a region to promote development process, especially development in accordance with the guidance of regional autonomy to achieve established development objectives, so that the purpose of implementation of development in a region can be achieved.

Coordination as a means to unite every officer in charge of implementation to construction of existing work units in the village to run process of development, especially development in accordance with demand for equitable distribution of village development is achieved, so that purpose of implementing development regional if the community less or even not take part in implementation of rural development can be caused by coordination factors, so there is a need for cooperation between community institutions in the village such as village government, traditional leaders, gender and youth with village government to solve problems of failure / success of village development, so that eventually goal of village development can be achieved. The important factors found during research such as; ability, coordination, leadership, skills and job performance. Based on those factors, but the author take only those are considered very dominant to be researched such as coordinating and leading of sub-district administrator, that affect to the effectiveness of development implementation in Boronubaen village.

Based on the description of the background above, the writer can be formulated of the problems as follows: What is the vertical and the horizontal coordination of the sub-district administrator for development implementation in the village? And research purposes; to explain and analyze the vertical and horizontal coordination of sub-district administrator in implementing the development of Boronubaen village at North Biboki, Kefa Melanu District.

II. LITERATURE REVIEW

Definition of Coordination

Human beings as the core of organizational resources, harmonious, rational and formal cooperation, in coordination and high integration to achieve common goals and objectives (individual, group and organization) through work mechanism, assigned and agreed tasks and functions. The sense of coordination according to Saydam (1997: 141) is an attempt to unify and align the activities in a work unit or company, so there is no confusion or conflict between various activities. According to Mulia Nasution (1996: 225) that coordination is a process of alignment to achieve the goal and applied in all activities of separate work units in the organization to achieve goals efficiently.
Decentralized Governance System

Decentralization is the transfer of authority from the central government to local governments to take care of their own household affairs based on the initiative and aspirations of their people within the framework of the unity of the Republic of Indonesia. With decentralization, the autonomy of a regional autonomy government emerges. Decentralization is actually a term in organization that is simply defined as the transfer of authority. In relation to the Indonesian government system, recent decentralization has often been linked to the governance system as decentralization has now led to a shift in government paradigm in Indonesia. As explained above, decentralization is related to regional autonomy, because regional autonomy is the authority of a region to develop, intervene and assistance from the central government. So with the decentralization it will have a positive impact on the development of areas that are left behind in a State.

Definition of Sub-District

In the National Encyclopedia of Indonesia (1990: 269), Sub-districts is an administrative area under the district. Sub-districts consist of several villages. According to Law no. 22 of 1999 regarding to the local government, sub-district is the working area of sub-district administrator as the district and municipal areas. In Government Regulation no. 19 of 2008, about Districts states: districts or other designation is the area of cooperation in district or regency.

Definition of Sub-district administrator

According Bayu Suryaningrat (1981: 2), Sub-district administrator is a person who leads and builds a region usually consists of several villages or political district administrative. The sub-district administrator is also an executive of a government taskforce. From the understanding above, sub-district administrator as a local government apparatus has a very important duty and responsibility in coordinating, leading existing government in sub-district area in addition to planning and implementing the programs had planned by government, sub-district administrator can also foster order and peace in the community.

Understanding Effectiveness

Effective word comes from English, effective means successful or something done successfully. Popular scientific dictionaries define affectivity as the accuracy of use, results or purpose support. Effectiveness is a fundamental element to achieve the goals or targets that have been defined in every organization, activity or program. Called effective if achieved goals or targets as predetermined. According H. Emerson cited Handayaningrat (1994: 16) states that "Effectiveness is a measure in the sense of achieving a predetermined goal." Furthermore, Steers (1985: 87) points out that: "Effectiveness is the scope of a program's undertakings as a system with certain resources and means to meet its goals and objectives without disabling them and without imposing unfair pressure on their implementation."

Definition of Management

Definition of Understanding Management is a planning and implementation. According to Handoko (1997: 8) management is a process to help and find a certain policies that provide supervision on a visible in the implementation and achievement of goals. Management is a
process that is owned from planning, arrangement, supervision, driving up to the process of realization of goals.

According Prajudi, Understanding Management is control and utilization of all factors of resources to plan in need to complete a certain work. According to Peter Salim and Yenny Salim (2002: 534), management is a process that helps formulate policies and objectives of providing control over all matters involved in the implementation and achievement of objectives. The concept of success, Edi Sutarto said that the success of development that aims to achieve a good special goal has several features as follows:

1. Oriented on output or output not on process or input or input.
2. Expressed in measurable terms.
3. Not only shows the direction of change, but also the expected rate of change.
4. Shows a limited number of populations.
5. Show time restrictions.
6. Realization in a sense can be achieved and shows the effort to achieve it.
7. Relevant to general needs and objectives."

Concept of Development
Siagian (2001: 23) mentioned that development as an attempt to change from certain circumstances and conditions of society, to a condition and condition of society is considered better. Furthermore, Tjokroamidjojo (2002) argues that development is an effort to improve human ability in influencing period. The understanding shows that development is an effort that is carried out continuously and aims to put the human position and its role into and out.

Then Siagian (2005: 9) states that development is a series of business growth and change planning that made consciously by a nation, State or government to modernization in order to foster the nation.

Understanding Development
According to Currey, (1986: 117) the definition of development is as follows: "Development is a process of change through which change a society develops values of political leadership other forms of social organization are used to mobilize and use resources in such a way as to maximize the opportunities available to the majority of its members to realize their human potential to the fullest extent possible."

The purpose of village development
The development objectives according to Kunarjo (2002: 97) include the following points: (a) improving economic growth, (b) improving the distribution of public income, (c) increasing employment opportunities, (d) improving development between regional. Ahmadi (2001: 222) states that village development is a harmonious combination of community participation activities in party and government activities on the other hand, a series of business activities aimed at improving living standards and welfare of communities covering various aspects and using a community approach, organization and its implementation are oriented entirely to initiative and creation of society.
III. RESEARCH METHODS

In conducting this study the authors chose the type of qualitative research (Sugiyono 2011: 15) concluded that qualitative research method is a method of research based on positivism philosophy, used to investigate the condition of natural object, as (opponent experiment), where researchers as a key instrument, sample of data source is done by purposive and snowball, collecting technique with combination, data analysis is inductive / qualitative and result of research more emphasize meaning than generalization.

In accordance with the title and formulation of the problems that have been formulated, therefor, the writer only research regarding to the coordination of sub-district administrator. The coordination of sub-district administrator is meant to be a process related to village development implementation program, which important aspects are examined, among others; Horizontal Coordination and Vertical Coordination.

a. **Vertical Coordination:**
   1. Village Development Planning Board (*Bapeda*) Head of Village Development at Regency level
   2. Head of sub-district (*Camat*)
   3. Head of sub-district development
   4. Village Apparatus

b. **Horizontal Coordination:**
   1. Head of Village Development Section
   2. Public figure
   3. Head of Village / Village Leaders with the community

This research was conducted in Boronabaen village, District of North Biboki with object of implementation in District, North Middle East Regency. Determination techniques of informants in the research using qualitative research methods, and leather research does not use term population, but by Spadley called "Social situation". Social situation consists of three elements: Place, Actors, Activity, which interact synergistically (Sugiono, 20017).

**Data collection technique, the writer used:**

1. Site visited and observation
2. Interview. Maleong (2003.83), said that; interviews conducted to instruct people, events, activities and others by reconstructing the needs experienced in the past and will projecting it for future.
3. Documentation review; documentation is required in research to obtain information relating to achievements or outcomes achieved, files, notes, transcripts, books, newspapers, inscriptions, meeting minutes, agenda logs.
IV. FINDING AND DISCUSSION

1. **Vertical Coordination**

The form of coordination carried out by the head of the district development planning agency (BAPEDA) as the coordinator at the district level became the indicator in the implementation as the leader of the process of achieving the development for the fulfillment of all aspects, as a measuring instrument of research that is the content of observation, interview and documentation Vertical Coordination and Coordination Horizontal. Based on the results of research on Head Coordination (BAPEDA) or head of district-level development section are as follows:

Although assistance has been provided through a good level of coordination, community factors are still a constraint. This can be seen from the lack of effectiveness of livestock scroll process due to lack of control performed by apparatus that perform the control function. Development of village programs for community welfare is not only through coordination, and planning, but control or monitoring. That is very important role in implementation of these activities. Government apparatus as a function of this control does play an important role to provide assistance to the community.

Vertical Coordination is an activity of unification of direction in the sub-district by the Sub-district administratr as superior with those under the authority of responsibility and its duty to coordinate directly in cooperation with regard to village development.

2. **Horizontal Coordination**

Discussion in Horizontal Coordination, Village Head in supporting the effectiveness of the implementation of village development involves (Village Representative Board (BPD) Horizontal Coordination of Village Head with BPD in supervision of development through the management of ADD which is done transparently and in detail clearly.

That during this time the level of coordination between PBD with the Village Head is very good. Development activities undertaken in the village are well implemented and PBD always supervise, coordinate and monitor all processes of development program activities in Boronuabaen village so far.

In Law No. 6 of 2014 on Villages, as mentioned in Article 26 paragraph 1 that the Village Head is in charge of organizing the Village Government, Village Community Development, and the empowerment of village communities.

V. CONCLUSION

Based on the results that can be from the research that has been done then it can be drawn conclusions about the coordination of the administrator of sub-district in supporting the Effectiveness of Implementation of Village Development in the village of Boronubaen as follows:

1. **Vertical Coordination**  Head of Development Planning Agency (BAPEDA) is conducted through the vertical coordination under the Head of BAPEDA with the Head of District and
Village Head through a meeting which conducted once in every month. Vertical Coordination is not yet optimal because it is hampered by the Source of Funds and Human Resources factors in the implementation of village development.

2. Horizontal Coordination of Village Head in implementing village development with PBD through meeting to formulate village development followed by form of coordination which is done with PBD as partners of Head of Village and has equal status in level of village government structure. PBD conducting a control or oversees the implementation of village development from optimizing the use of village fund allocation (ADD), each development is from the proposed village consultation.

The result of this research will as an input to the sub-distRICT administrator and apparatus of village to increase development in Borunubaen village. It is necessary to improve coordination for the development in village and to finish unachieved programs and to add programs for the development in Boronubaen village which until now has not been done.

VI. SUGGESTION

Based on the results of this research, the researcher would like to give advice to all the authorities who have the attention and working relationship in the village development program as well as the sub-district and especially sub-district administrator to:

1. Vertical Coordination is expected Village head with village apparatus is very necessary to be improved to establish a harmonious working relationship between superiors with subordinates. In addition there should also be training for the Village Head and village officers concerning the administration of Village in order to improve the ability of human resources.

2. It is expected that the village head and village chamber staff are more active in carrying out their duties and carrying out internal coordination as well as with private parties in sub-districts and districts regarding to the village development and bringing progress or development changes so as not to be left behind with other villages.

3. It is expected that the village head responds to the situation of village needs of community and prioritizes the development and should work together with private sector to develop the village.

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